

TOWNSHIP OF BENGAL, MICHIGAN (C) in ton) FINANCIAL STATEMENTS

FOR THE YEAR ENDED MARCH 31, 2004

AND

INDEPENDENT AUDITORS' REPORT



AUDITING PROCEDURES REPORT Issued under P.A. 2 of 1968, as amended. Filing is mandatory.

1	overnment		Local Government Name		County	\			
Audit D	ate		Opinion Date Date Accountant Report S	\- \- \- \- \- \- \- \- \- \- \- \- \- \	te:	ten			
	O(CI)			39.W					
prepar Report	ed in acc ing Form	orda at f	e financial statements of this local unit of government and ince with the Statements of the Governmental Accounting or Financial Statements for Counties and Local Units of sury.	Standards I	Board (GASB) a	A de de de de la commentation de			
We aff	We affirm that:								
Department of Treasury. We affirm that: 1. We have complied with the <i>Bulletin for the Audits of Local Units of Government in Michigan</i> as relief to accountants registered to practice in Michigan. We further affirm the following "Yes" responses have been disclosed in the financial statements, including the notes of the countains and Local Units of Government in Michigan as relief.									
2. We	2. We are certified public accountants registered to practice in Michigan.								
			following. "Yes" responses have been disclosed in the finants and recommendations	ancial statem	ents, including t	he notes, or in			
You mu	st check t	he a	applicable box for each item below.						
yes	∑ no	1.	Certain component units/funds/agencies of the local unit	are excluded	from the financi	ial statements.			
ges	⊠ no	2.	There are accumulated deficits in one or more of this earnings (P.A. 275 of 1980).	s unit's unre	served fund ba	lances/retained			
yes	∑ no	3.	There are instances of non-compliance with the Uniform 1968, as amended).	n Accounting	g and Budgeting	Act (P.A. 2 of			
yes	p no	4.	The local unit has violated the conditions of either an or or its requirements, or an order issued under the Emerge	der issued u ncy Municipa	nder the Munici al Loan Act.	pal Finance Act			
yes	p no	5.	The local unit holds deposits/investments which do not of 1943, as amended [MCL 129.91], or P.A. 55 of 1982, a	comply with s is amended [statutory requirer MCL 38.1132]).	ments. (P.A. 20			
yes	p no	6.	The local unit has been delinquent in distributing tax reverunit.	enues that we	ere collected for	another taxing			
yes	⊠ no	7.	The local unit has violated the Constitutional requirement earned pension benefits (normal costs) in the current year the overfunding credits are more than the normal cost is during the year).	r. If the plan	is more than 10	0% funded and			
ges	p no	8.	The local unit uses credit cards and has not adopted an 1995 (MCL 129.241).	applicable po	olicy as required	by P.A. 266 of			
yes	p no	9.	The local unit has not adopted an investment policy as re	quired by P./	ኣ. 196 of 1997 (የ	MCL 129.95).			
We hav	e enclos	sed	the following:	Enclosed	To Be Forwarded	Not Required			
The lette	er of comm	nen	ts and recommendations.	×	1 01 1 1 1 1 1 1	required			
Reports	on individ	luai	federal financial assistance programs (program audits).			×			
Single A	Single Audit Reports (ASLGU).								
Çertified	Çertified Public Accountant (Firm Name)								
MA	ayten 4 kicharasan P.C.								
	Street Address 1000 COULD P RO COST COST COST COST COST COST COST COS								
Account	W Signatu	re Z	J. Jayoh CH	7					

TOWNSHIP OF BENGAL

TOWNSHIP BOARD

2003-2004

Eric Mohnke Supervisor

Arleita Schafer Clerk

Suzanne Williams Treasurer

Kenneth Thelen Trustee

Marilyn Irrer Trustee

Stephen Mahoney Trustee

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Layton & Richardson, P.C.

Certified Public Accountants

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INDEPENDENT AUDITORS' REPORT

Township Board Township of Bengal Clinton County, Michigan

We have audited the general purpose financial statements of THE TOWNSHIP OF BENGAL, MICHIGAN as of and for the year ended March 31, 2004, as listed in the table of contents. These general purpose financial statements are the responsibility of the Township's management. Our responsibility is to express an opinion on these general purpose financial statements based on our audit.

We conducted our audit in accordance with U.S. generally accepted auditing standards, including U.S. generally accepted auditing standards as set forth by the U.S. General Accounting Office in Government Auditing Standards - Standards for Audit of Governmental Organizations, Programs, Activities and Functions. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the general purpose financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the general purpose financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall general purpose financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the general purpose financial statements referred to above present fairly, in all material respects, the financial position of the Township of Bengal, Michigan as of March 31, 2004, and the results of its operations for the year then ended, in conformity with U.S. generally accepted accounting principles.

In accordance with <u>Government Auditing Standards</u>, we have also issued a report dated May 3, 2004 on our consideration of the Township of Bengal, Michigan's internal control structure, and a report dated May 3, 2004 on its compliance with laws and regulations.

Our audit was made for the purpose of forming an opinion on the general purpose financial statements taken as a whole. The combining and individual fund statements and other supplementary information listed in the table of contents are presented for purposes of additional analysis, and are not a required part of the general purpose financial statements of the Township of Bengal, Michigan. The information has been subjected to the auditing procedures applied in the audits of the general purpose financial statements and, in our opinion, is fairly presented in all material respects in relation to the general purpose financial statements taken as a whole.

Layton & Muhadam, P. C.
Certified Public Accountants

East Lansing, Michigan May 3, 2004

COMBINED STATEMENTS - OVERVIEW

The Combined Statements provide a summary overview of the financial position of all funds and account groups and of the operating results of all funds. They also serve as an introduction to the more detailed statements and schedules that follow.

COMBINED BALANCE SHEET - ALL FUND TYPES AND ACCOUNT GROUPS MARCH 31, 2004

		VERNMENTAL FUND TYPES GENERAL		FIDUCIARY FUND TYPE CEMETERY NDOWMENT	ACCOUNT GROUP GENERAL FIXED ASSETS		TOTAL MEMORANDUM ONLY	
ASSETS Cash in bank Due from state Fixed assets	\$	338,554 10,854	\$	3,000	\$	15,495	\$ -	341,554 10,854 15,495
TOTAL ASSETS	\$	349,408	\$.	3,000	\$	15,495	\$ =	367,903
LIABILITIES Accounts payable	\$	2,415	\$		\$		\$_	2,415
FUND EQUITY Invenstment in general fixed assets Fund balance		346,993		3,000		15,495	_	15,495 349,993 365,488
TOTAL FUND EQUITY		346,993		3,000		15,495	-	303,488
TOTAL LIABILITIES AND FUND EQUITY	\$	349,408	\$	3,000	\$	15,495	\$	367,903

COMBINED STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED MARCH 31, 2004

DEVENILIEC		GENERAL
REVENUES Property tax levy Penalties and interest Administrative fee State grants Charges for services Interest earnings Refunds and rebates	\$	168,421 722 9,448 81,913 1,992 3,695 10,478
TOTAL REVENUES	_	276,669
EXPENDITURES Legislative General services Public safety Public works Health and welfare Culture and recreation TOTAL EXPENDITURES		2,693 46,197 17,936 166,395 2,935 1,174 237,330
EXCESS OF REVENUES OVER EXPENDITURES		39,339
FUND BALANCE, APRIL 1		307,654
FUND BALANCE, MARCH 31	\$	346,993

See accompanying notes to financial statements.

COMBINED STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

GOVERNMENTAL FUND TYPES

FOR THE YEAR ENDED MARCH 31, 2004

	GENERAL FUND					
					7	ARIANCE
					$\mathbf{F}_{\mathbf{A}}$	AVORABLE
		BUDGET	ACTUAL		(UNFAVORAB	
REVENUES Property taxes Penalties and interest	\$	168,000	\$	168,421 722	\$	421 722 148
Administrative fee		9,300		9,448		
State grants		86,200		81,913		(4,287) 1,492
Charges for services		500		1,992		3,395
Interest earnings		300		3,695 10,478		5,578
Refunds and rebates		4,900	_		_	
TOTAL REVENUES	_	269,200	_	276,669		7,469
EXPENDITURES Legislative		2,600		2,693 46,197		(93) 8,709
General services		54,906 13,010		17,936		(4,926)
Public safety		183,000		166,395		16,605
Public works		2,935		2,935		
Health and welfare		1,174		1,174		
Culture and recreation TOTAL EXPENDITURES	_	257,625		237,330	-	20,295
EXCESS OF REVENUES OVER EXPENDITURES		11,575		39,339		27,764
FUND BALANCE, APRIL 1	_	307,654		307,654	.	27.764
FUND BALANCE, MARCH 31	\$ _	319,229	\$	346,993	\$ _	27,764

NOTES TO FINANCIAL STATEMENTS MARCH 31, 2004

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Township of Bengal is located in Clinton County, Michigan and operates under an elected Township Board. The Township provides general government operations.

The accounting policies of the Township of Bengal conform to U.S. generally accepted accounting principles as applicable to governmental units. The following is a summary of the more significant policies:

A. The Reporting Entity

As required by U.S. generally accepted accounting principals, the financial statements of the entity include only those of the Township of Bengal, Michigan.

B. Accounting Structure

The accounts of the Township are organized on the basis of funds or account groups, each of which is considered to be a separate accounting entity. The operation of each fund is accounted for by providing a separate set of self-balancing accounts, which comprise its assets, liabilities, fund equity, revenues, and expenditures or expenses. The following funds and account groups are used to account for the activities of the Township:

General Fund

This fund is used to account for all financial resources except those required to be accounted for in another fund. Revenues of this fund are primarily derived from general property taxes, fees for services, interest and state and federal distributions.

FIDUCIARY FUND TYPES

Trust and Agency Funds

Trust and Agency Funds are used to account for assets held by the Township in a trustee capacity or as an agent for individuals, other governments and/or other funds. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations.

ACCOUNT GROUP

General Fixed Assets Account Group

This account group is used to record the fixed assets of the local unit utilized in its general operations (nonproprietary fixed assets).

NOTES TO FINANCIAL STATEMENTS - Continued MARCH 31, 2004

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

C. Basis of Accounting

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Regardless of the measurement focus applied, basis of accounting relates to the timing of the measurements made.

All Governmental Funds and Expendable Trust Funds are accounted for using a current financial resources measurement focus. Only current assets and liabilities are generally included on the balance sheet. Operating statements for these funds present increases (i.e. revenues and other financing sources) and decreases (i.e. expenditures and other financing uses) in net current assets. The modified accrual basis of accounting is used for all Governmental Funds, Expendable Trust Funds and Agency Funds. Their revenues are recognized when they become measurable and available as net current assets.

"Measurable" means the amount of the transaction can be determined. "Available" is defined as being collectable within the current period or soon enough thereafter to be used to pay liabilities of the current period. Significant revenues susceptible to accrual include property taxes, interest earnings, reimbursement-type grants, and reimbursements for use of materials or services. Property tax revenues are recognized when they are levied.

Expenditures are generally recognized under the modified accrual basis of accounting when the related fund liability is incurred. Exceptions to this general rule include accumulated unpaid sick pay and principal and interest on general long-term debt which is recognized when due.

The Agency Funds are custodial in nature and do not present results of operations or have a measurement focus. Agency Funds are accounted for using the modified accrual basis of accounting. This fund is used to account for assets that the government holds for others in an agency capacity.

D. Budgetary Accounting Controls

The General fund is subject to cash basis budgetary control. Formal budgets are adopted (as required by law) and budgetary transfers, additional appropriations from additional revenues received or from unexpended funds appropriated but not spent in prior years, etc., are made as and when required. Under the Township's budget procedures, amounts appropriated by functional classification as revenue and expenditures of the General fund include interfund transfers. Since such transfers represent internal transactions within the Township government, they are reported separately in the financial statements of the various funds. Budgets lapse at the end of the fiscal year.

NOTES TO FINANCIAL STATEMENTS - Continued MARCH 31, 2004

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

E. Receivables

Receivables have been recognized for all significant amounts due the Township. No allowances have been made for non-collectable accounts because most delinquent receivables can be added to the tax roll if they remain unpaid and become a lien against the property.

F. Cash and Cash Equivalents

For purposes of the statements of cash flows, the proprietary and fiduciary funds consider all highly liquid investments with a maturity of three months or less when purchased to be cash equivalents.

G. Fixed Assets

Fixed assets used in governmental fund type operations (general fixed assets) are accounted for in the General Fixed Assets Account Group, rather than in governmental funds. Public domain ("infrastructure") general fixed assets consisting of certain improvements other than buildings, including roads, bridges, curbs and gutters, streets and sidewalks, drainage systems, and lighting systems are not capitalized along with other general fixed assets as these assets are immovable and of value only to governments. General fixed assets are not depreciated.

All fixed assets are valued at historical cost or estimated historical cost if actual historical cost is not available. Donated fixed assets are recorded at their estimated fair market value on the date of donation.

The General Fixed Assets Account Group is not a "fund." The Group only measures financial position. The Group does not measure the results of operations.

H. Property Tax Revenue

Properties are assessed as of December 31, and the related taxes become a lien on July 1 of the following year. These taxes are due on December 1, with a final collection date of February 28 before they are returned to the County as delinquent.

I. Total Columns on the Combined Statements - Overview

The total columns on the Combined Statements - Overview is captioned "Memorandum Only," to indicate that it is presented only to facilitate financial analysis. Data in this column does not present financial position, results of operations, or cash flows in conformity with U.S. generally accepted accounting principles. Neither is such data comparable to a consolidation. Interfund eliminations have not been made in the aggregation of this data.

NOTES TO FINANCIAL STATEMENTS - Concluded MARCH 31, 2004

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Concluded

J. Estimates

The preparation of financial statements in conformity with U.S. generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

NOTE 2: EXCESS OF EXPENDITURES OVER APPROPRIATIONS IN BUDGETARY FUNDS

P.A. 621 of 1978, section 18(1), as amended, provides that a local unit shall not incur expenditures in excess of the amount appropriated.

In the body of the financial statements, the Township's actual expenditures and budgeted expenditures for the budgetary funds have been shown on a functional basis. The approved budgets of the Township for these budgetary funds were adopted to the activity level.

During the year ended March 31, 2004 the Township did incur expenditures in certain budgetary funds that were in excess of the amounts appropriated.

	budgetary funds that were in excess of the amounts appropriated.							
		BUDGET	ACTUAL	VARIANCE				
	General Fund Legislative Public safety	\$ 2,600 13,010	\$ 2,693 17,936	\$(93) (4,926)				
NOTE 3:	CASH AND CA	SH EQUIVALEN	NTS					
			PER BOOKS	PER BANK	FDIC INSURED			
	Cash and cash eq	uivalents	\$ <u>338,554</u>	\$338,143	\$ <u>100,000</u>			
NOTE 3:	CHANGES IN GENERAL FIXED ASSETS							
		BALANCE, APRIL 1	ADDITIONS	DELETIONS	BALANCE, MARCH 31			
	Township Hall Equipment	\$ 3,975 11,520	\$	\$	\$ 3,975 11,520			
	TOTALS	\$ <u>15,495</u>	\$	\$	\$ <u>15,495</u>			

GENERAL FUND

The General Fund is used to account for resources traditionally associated with local government, and any other activity for which a special fund has not been created.

COMBINED STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

GENERAL FUND

FOR THE YEAR ENDED MARCH 31, 2004

		GENERAL FUND						
	-	BUDGET		ACTUAL	FA	ARIANCE VORABLE AVORABLE)		
Property tax levy Administrative fee State grants Charges for services Interest earnings Refunds and rebates Penalties and interest	\$	168,000 9,300 86,200 500 300 4,900	\$	168,421 9,448 81,913 1,992 3,695 10,478 722 276,669	\$	421 148 (4,287) 1,492 3,395 5,578 722 7,469		
TOTAL REVENUES EXPENDITURES Legislative Township board	•	2,600		2,693	_	(93)		
General services Supervisor Clerk Board of review Assessor Treasurer Cemetery Hall and grounds Bank service charges Other general government		5,300 7,300 396 8,135 8,650 4,000 1,650 200 19,275	-	7,510 7,600 225 5,688 9,324 2,429 1,301		(2,210) (300) 171 2,447 (674) 1,571 349 200 7,155		
Total General services		54,906	_	46,197	_	8,709		
Public safety Fire		13,010	_	17,936		(4,926)		
Public works Drain at large Refuse disposal Highways and streets		12,000 <u>171,000</u> 183,000	-	11,229 800 154,366 166,395	_	771 (800) 16,634 16,605		
Total Public works Health and welfare Ambulance		2,935		2,935	-			
Library and culture Library TOTAL EXPENDITURES		1,174 257,625		1,174 237,330	_	20,295		
EXCESS OF REVENUES OVER EXPENDITURES		11,575		39,339		27,764		
FUND BALANCE, APRIL 1 FUND BALANCE, MARCH 31		307,654 \$ 319,229	\$	307,654 346,993	\$	27,764		

FIDUCIARY FUNDS

Fiduciary Funds are established to administer resources received and held by a governmental unit as the trustee or as the agent for others. Use of these funds facilitates the discharge of responsibilities placed upon the governmental unit by virtue of law or other similar authority.

COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES ALL AGENCY FUNDS FOR THE YEAR ENDED MARCH 31, 2004

	BALANCE, APRIL 1	Al	ODITIONS	DE	DUCTIONS	BALANCE, MARCH 31
ASSETS Cash in bank	\$	\$	939,119	\$_	939,119_\$	
Due to other funds Due to county Due to state education Due to schools	\$	\$	217,834 297,019 192,255 232,011	\$	217,834 297,019 192,255 232,011	\$
TOTAL LIABILITIES	\$	\$	939,119	\$_	939,119	\$



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REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Township Board Township of Bengal Clinton County, Michigan

We have audited the general purpose financial statements of the Township of Bengal, Michigan, as of and for the year ended March 31, 2004 and have issued our report thereon dated May 3, 2004. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether Bengal Township's general purpose financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under Government Auditing Standards.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered Bengal Township's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the general purpose financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the general purpose financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operations that we consider to be material weaknesses.

This report is intended for the information of the Township Board, management, and State and Federal Agencies. However, this report is a matter of public record and its distribution is not limited. and Kichardson, P.C.

Certified Public Accountant

East Lansing, Michigan May 3, 2004



Layton & Richardson, P.C.

Certified Public Accountants

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AUDITORS' LETTER OF COMMENTS AND RECOMMENDATIONS

Township Board Township of Bengal Clinton County, Michigan

We have audited the general purpose financial statements of the Township of Bengal for the year ended March 31, 2004, and have issued our report on those statements. As part of the audit process, we tested and evaluated the system of internal accounting control and the procedures used to record the financial transactions of the Township of Bengal. These tests and evaluations are important to the audit process because they serve as the basis for our opinion on the reliability and accuracy of the financial statements.

The management of the Township of Bengal is responsible for establishing and maintaining a system of internal accounting control. In fulfilling this responsibility, estimates and judgments by management are required to assess the expected benefits and related costs of control procedures. The objectives of a system are to provide management with reasonable, but not absolute, assurance that assets are safeguarded against loss from unauthorized use or disposition and that transactions are executed in accordance with management's authorization and recorded properly to permit the preparation of financial statements in accordance with U.S. generally accepted accounting principles. Because of inherent limitations in any system of internal accounting control, errors or irregularities may nevertheless occur and not be detected. Also, projection of any evaluation of the system to future periods is subject to the risk that procedures may become inadequate because of changes in conditions or that the degree of compliance with procedures may deteriorate.

Our study and evaluation of the internal accounting control system would not necessarily disclose all material weaknesses in the system. Accordingly, we do not express an opinion on the system of internal accounting control of the Township of Bengal.

CURRENT YEAR RECOMMENDATIONS

DISBURSEMENTS

We noted during our audit that there are only two check signers. Since all checks require two signatures, if one of the check signers is unavailable, this poses a problem. We recommend the Township assign two additional check signers.

Management response: As of June 11, 2004 two additional signers were added.

CURRENT YEAR RECOMMENDATIONS - Concluded

$\underline{DISBURSEMENTS} - Concluded$

It was noted during the audit that the same person who prepares disbursement checks also signs and mails them. We recommend that the person who prepares the disbursement checks give them to the Treasurer for signing and mailing.

MINUTES

During our audit, we noted the minutes state that the bills are approved each month. We recommend that the minutes include the total amount of bills approved. The Supervisor or Trustee should also date and initial the approved list.

We are grateful to the Township employees for the assistance and cooperation we received during the audit and we thank them.

hay ton Humanon //Certified Public Accountants

East Lansing, Michigan May 3, 2004